Licensing Sub-Committee 25 May 2022 New Premises Licence Application for The Club Wimborne, Wimborne

For Decision

Portfolio Holder:	Cllr L Miller, Customer and Community Services
Local Councillor(s):	Clirs Bartlett and Morgan
Executive Director:	J Sellgren, Executive Director of Place

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Report Status: Public

Brief Summary: An application has been made for a new premises licence for The Club, Wimborne. The application has been out to public consultation and has attracted relevant representations. A Licensing Sub-Committee must consider the application and representations at a public hearing.

Recommendation: The Sub-Committee determines the application in the light of written and oral evidence and resolves to take such steps as it considers appropriate and proportionate for the promotion of the licensing objectives of;

- a) The prevention of crime and disorder
- b) The prevention of public nuisance
- c) Public safety
- d) The protection of children from harm

Reason for Recommendation: The Sub-Committee must consider the oral representations and information given at the hearing before reaching a decision.

The steps that the Sub Committee may take are:

- a) To grant the licence subject to such conditions as the authority considers appropriate for the promotion of the licensing objectives, and the mandatory conditions
- b) To exclude from the scope of the licence any of the licensable activities to which the application relates
- c) To refuse to specify a person in the licence as the designated premises supervisor
- d) To reject the application

1. Background

- 1.1 Section 4 of the Licensing Act 2003 sets out the duties of the Licensing Authority, it sets out that a Council's licensing functions must be carried out with a view to promoting the four licensing objectives of:
- (a) the prevention of crime and disorder;
 - (b) public safety;
 - (c) the prevention of public nuisance; and
 - (d) the protection of children from harm.
- 1.2 All applications and decisions are made with due regard to the <u>Licensing</u> <u>Act 2003</u> (the Act), the <u>Revised Guidance issued under Section 182 of the</u> <u>Licensing Act 2003</u> (the Guidance) and the <u>Dorset Council Statement of</u> <u>Licensing Policy</u> (the Policy).

2. Details of the Application

- 2.1 Sophia Elizabeth Harrington has applied for a new premises licence at The Club Wimborne, 23a Eastbrook Row, Crown Mead, Wimborne, BH21 1HN.
- 2.2 The description of the premises within the application is:

"First floor entertainment venue, which has been operated by the same family for many years."

2.3 The full application and the plans for the premises, as received, are attached at Appendix 1. The site location can be viewed at Appendix 2 taken from the Council's Dorset Explorer page, which shows the proximity of nearby residential properties.

2.4 The application is to permit:

Recorded and live music (indoors):Everyday2300 to 0300 hoursLate night refreshment (indoors):Everyday2300 to 0300 hours.Sale of alcohol (on the premises):

Everyday 1200 noon to 0300 hours

2.5 The premises have previously held a licence which was known as The Vibe Lounge from November 2005 and according to our records it lapsed in July 2019. The hours were:

Sale of alcohol (on the premises):

Everyday 1000-0200 hours

Regulated entertainment (indoors):

Everyday 1000-0200 hours.

3. **Representations from Responsible Authorities**

- 3.1. Section 13 of the Licensing Act 2003 contains the list of Responsible Authorities who must be consulted on each premises application. Dorset Police, Dorset and Wiltshire Fire Service, Public Health Dorset, the Immigration Authority, Dorset Council Trading Standards, Dorset Council Planning Department, Dorset Council Children's Services and Dorset Council Health and Safety Team have all been consulted.
- 3.2. Dorset Police have requested additional conditions to be added to the licence, which the applicant has agreed and can be found at Appendix 3.
- 3.3. Environmental Health have, in addition to extra conditions, also requested a cordoned off designated smoking area outside the front of the premises, the applicant has agreed to this and provided an updated floor plan. The agreed conditions and the updated floor plan are attached at Appendix 4.

4. Representations from Other Persons

- 4.1. There were 13 representations received from members of the public and these are included at Appendix 5. The matters concerning anti-social behaviour must be taken into consideration under the procedures as set out in the Licensing Act 2003.
- 4.2. Four letters in support of the application were received and can found at Appendix 6.
- 4.3. The Guidance sets out at 8.13 the role of "other persons": -

"As well as responsible authorities, any other person can play a role in a number of licensing processes under the 2003 Act. This includes any individual, body or business entitled to make representations to licensing authorities in relation to applications for the grant, variation, minor variation or review of premises licences and club premises certificates, regardless of their geographic proximity to the premises. In addition, these persons may themselves seek a review of a premises licence. Any representations made by these persons must be 'relevant', in that the representation relates to one or more of the licensing objectives. It must also not be considered by the licensing authority to be frivolous or vexatious. In the case of applications for reviews, there is an additional requirement that the grounds for the review should not be considered by the licensing authority to be repetitious. Chapter 9 of this guidance (paragraphs 9.4 to 9.10) provides more detail on the definition of relevant, frivolous and vexatious representations.

4.4. The guidance states at paragraph 9.4 what a "relevant" representation is;-

"A representation is "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives."

5. **Considerations**

5.1 Paragraphs 9.42 to 9.44 of the Section 182 Guidance sets how the Authority should decide what actions are appropriate.

"9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.

9.43 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.

9.44 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination."

6. **Financial Implications**

Any decision of the Sub-Committee could lead to an appeal by any of the parties involved that could incur costs.

7. Climate Implications

None

8. Well-being and Health Implications

None

9. Other Implications

Public Health and Community Safety

10. Risk Assessment

10.1 HAVING CONSIDERED: the risks associated with this decision; the level of risk has been identified as:

Current Risk: Medium Residual Risk: Medium

11. Equalities Impact Assessment

None

12. Appendices

- Appendix 1 Application and plan
- Appendix 2 Site location
- Appendix 3 Comments from Police
- Appendix 4 Comments from Environmental Health and updated floor plan
- Appendix 5 Representations from interested parties against the application
- Appendix 6 Representations from interested parties supporting the application

13. Background Papers

Licensing Act Section 182 Guidance Dorset Council Licensing Policy